

ORDINANCE NO. 710

AN ORDINANCE OF THE MAYOR AND COMMON COUNCIL OF THE TOWN OF PAYSON, ARIZONA, AMENDING ORDINANCE NUMBER 487, INCREASING THE PARKS FACILITIES AND STREETS DEVELOPMENT IMPACT FEES AND IMPOSING A PUBLIC SAFETY DEVELOPMENT IMPACT FEE.

WHEREAS, the Town of Payson has heretofore adopted Ordinance Number 487 which established a development fee for Parks Facilities and Streets; and

WHEREAS, pursuant to A.R.S. §9-463.05, the Town has given a 60 day advance notice of its intent to increase the Parks, Streets, and Public Safety impact fees (published in the Payson Roundup on December 1, 2006), released a public written report supporting such increases, and held a public hearing on the proposed increases on February 1, 2007; and

WHEREAS, the Mayor and Common Council of the Town of Payson, Arizona, hereby make the following findings:

- a. Prior to approving Ordinance 487, the Town commissioned studies which made recommendations as to the amount of impact fees required to accommodate the burdens presented by new growth; and
- b. Such studies recommended a Park Facilities impact fee of \$1508.00, a Streets impact fee of \$1235.00, and a Public Safety impact fee of \$808.00 per new residence.
- c. In Ordinance 487, the Town chose to partially impose such fees as follows: Park Facilities impact fee \$647.00, Streets impact fee \$600.00, and no Public Safety impact fee; and
- d. The findings made in Ordinance Number 487 continue to apply to the situation of the Town of Payson; and
- e. Since the passage of Ordinance 487, the Town has determined that the partial fees imposed by Ordinance 487 are insufficient to provide the additional infrastructure required by new growth; and
- f. The Town of Payson has determined that, to the extent that new development and new residents place demands upon the Parks, Streets and Public Safety facilities of the Town, the full amount of those demands should be satisfied by shifting the responsibility for financing the provision of such facilities which provide benefits to new development from the public at large to the development creating those demands,

1st Reading & Public Hg. MAR 01 2007 G.16

**NOW, THEREFORE, THE MAYOR AND COMMON COUNCIL OF THE TOWN OF PAYSON, ARIZONA, DO HEREBY ORDAIN AS FOLLOWS:**

Section 1. Section 3, subsection 5-13-006 of Ordinance Number 487 is hereby amended, and as amended shall read as follows:

**5-13-006 PARK FACILITIES DEVELOPMENT IMPACT FEES**

The Town of Payson Community Development Department shall collect from each fee payer a park facilities development impact fee for each residential dwelling unit in the sum of ~~\$647.00~~ **\$1,580.00**.

Section 2. Section 3, subsection 5-13-007 of Ordinance Number 487 is hereby amended, and as amended shall read as follows:

**5-13-007 STREETS DEVELOPMENT IMPACT FEES**

The Town of Payson Community Development Department shall collect from each fee payer a streets development impact fee for each residential dwelling unit in the sum of ~~\$600.00~~ **\$1,235.00**.

Section 3. Section 3, subsection 5-13-008 of Ordinance Number 487 is hereby amended, and as amended shall read as follows:

**5-13-008 PUBLIC SAFETY DEVELOPMENT IMPACT FEES ~~(RESERVED)~~**

**The Town of Payson Community Development Department shall collect from each fee payer a public safety development impact fee for each residential dwelling unit in the sum of \$808.00.**

Section 4. The provisions in this Ordinance No. 710 shall become effective ninety (90) days after the date on which this ordinance is passed and adopted by the Mayor and Common Council of the Town of Payson.

Section 5. If any section, subsection, sentence, clause, phrase or portion of this Ordinance No. 710 is for any reason held to be invalid or unconstitutional by the final decision of any court of competent jurisdiction, such decision shall not affect the validity of the remaining portions of this Ordinance No. 710. The Mayor and Common Council of the Town of Payson declares that it would have adopted this Ordinance No. 710 and each section, subsection, sentence, clause, phrase or portion thereof, despite the fact that any one or more sections, subsections, sentences, clauses, phrases or portions would be declared invalid or unconstitutional.

**PASSED AND ADOPTED BY THE MAYOR AND COMMON COUNCIL OF THE TOWN OF PAYSON** this \_\_\_\_ day of \_\_\_\_\_, 2007, by the following vote:

AYES \_\_\_\_ NOES \_\_\_\_ ABSTENTIONS \_\_\_\_ ABSENT \_\_\_\_

\_\_\_\_\_  
F. Robert Edwards, Mayor

ATTEST:

APPROVED AS TO FORM:

\_\_\_\_\_  
Linda J. Foster, Town Clerk

\_\_\_\_\_  
Samuel I. Streichman, Town Attorney



**MEMO**

**TO:** Mayor and Council  
**THROUGH:** Fred Carpenter, Town Manager   
**FROM:**  Jerry Owen, Community Development Director  
**DATE:** March 1, 2007  
**SUBJECT:** Ordinance 710 – Increasing Development Fees

On February 1, 2007, Town Council conducted held a public hearing to increase development fees for public safety, parks and recreation and streets. The staff memo from that meeting is attached. Council requested that staff provide a comparison of Payson's development fees with other communities in the state. Attached for your review is the most recent Development Fee survey by the Arizona League of Cities and Towns (2005). In addition, recent newspaper articles indicate that the following communities are discussing and/or adopting the following fees:

<u>City</u>	<u>Current Fee</u>	<u>Proposed Fee</u>
Casa Grande	\$7,905	\$11,090
Mesa	\$5,322	\$8,500
Gilbert	\$14,633	same
Chandler	\$13,582	\$19,538

It would appear that Payson's proposed fees are in line with cities in Maricopa County but are higher than other rural communities in the State.

Council also requested lists of potential capital improvement that could be funded by the new fees. Attached for your review are lists of Parks and Recreation projects and priority street projects. A list of public safety projects will be provided prior to the Council meeting.

Attachments: Staff memo from 2-1-07  
League of Cities and Towns Survey  
Parks and Recreation Potential Projects  
Priority Street Projects



**MEMO**

**TO:** Mayor and Council  
**THROUGH:** Fred Carpenter, Town Manager  
**FROM:**  Jerry Owen, Community Development Director  
**DATE:**  February 1, 2007  
**SUBJECT:** Public Hearing – Notice of Intention to Increase Development Fees

Staff has met notice requirements so that the Town Council can conduct a public hearing on the Town's intention to increase development fees for public safety, parks and recreation and streets. A comparison of the current and proposed fees is listed below:

<u>Category</u>	<u>Current Fee</u>	<u>Proposed Fee</u>
Public Safety	\$0	\$808
Parks and Recreation	\$647	\$1508
Streets	\$600	\$1235
Water	\$3785	\$3785
Sanitary District	<u>\$5200</u>	<u>\$5200</u>
Total	\$10,232	\$12,536

The current Town development fees were established by Ordinance 487 in 1997 and are charged to new residential development. The water development fees were created initially as part of Ordinance 480 adopted in 1996 and are charged to new residential, commercial and industrial development. The Sanitary District development fee varies by area and the above number is an average as reported by Joel Goode, manager of the NGCSD. The Sanitary District collects this fee and it is included above for Council's information. Staff notes that has the Council has the option to: 1.) increase one or more of the public safety, parks and recreation, and streets development fees as shown above; 2.) increase one or more of the three fees a lesser amount than shown above; or 3.) leave the fees at their current amounts. Based on Council direction, an ordinance will be prepared for Council consideration for the February 15, 2007 meeting. By State Statute, any increase will take effect 90 days after Council action. With this memo, staff is also seeking Council direction to start the process to increase Water development fees based on the Economist.com study presented to Council last May.

2005 MUNICIPAL IMPACT/DEVELOPMENT FEE SURVEY

City/Town	Impact Fees?	One Fee Schedule?	Effective Date	In-House Analysis or Consultant	Cost	Based on a Formal Capital Improvement Plan?	Impact Fees Updated?	Date Updated (if applicable)	Fire	Police	Library	Parks	Public Facilities	General Government	Administration Charges	Streets/Transportation	Traffic Signal	Sanitation/Garbage	Water	Water Resources	Waste Water	Reclaimed Water	Sewer Tap	Sewer Development	Utility Deposits	Other	Total Impact Fees
Apache Junction	Y	Y	1997	Consultant	\$45,000	N	Y	Aug-02	0	\$133	\$252	\$564	0	\$33	0	\$1,485	0	0	0	0	0	0	0	0	0	0	\$2,527
Avondale	Y	Y	1998	Consultant	\$97,000	Y	Y	Jul-02	\$489	\$187	\$264	\$791	0	\$385	0	\$873	0	\$267	\$3,289	\$750	\$3,254	0	0	0	0	0	\$9,999
Benson	Y	N	Blank	In-House	N/A	N	N	N/A	\$440	0	0	\$245	0	0	\$160	0	0	0	\$600	0	\$600	0	0	0	0	0	\$2,045
Bisbee	Y	N	2005	Consultant	\$26,250	Y	N	May-05	\$664	\$417	\$252	\$1,446	0	\$250	0	\$319	0	0	\$2,302	0	\$1,462	0	0	0	0	0	\$7,412
Buckeye	Y	N	1998	In-House	N/A	Y	Y	Jun-05	0	0	0	0	0	0	0	0	0	0	0	\$711	0	0	0	0	0	0	\$711
Bullhead City	Y	Y		In-House																							
Camp Verde	N																										
Carefree	Y	Y	2002	Consultant	\$86,400	N	Y	Jul-05	0	0	0	\$1,366	\$1,687	0	0	\$261	0	0	0	0	0	0	0	0	0	0	\$3,334
Casa Grande																											
Cave Creek	Y	Y	2004	Consultant	\$90,000	Y	Y	Mar-04	0	0	0	\$798	\$736	0	0	\$911	0	0	\$535	0	\$7,351	0	0	0	0	0	\$13,563
Chandler	Y	Y	1996/1997	In-House	N/A	Y	Y	Mar-05	\$130	\$170	\$90	\$1,060	\$230	0	0	\$1,981	0	0	\$2,431	\$654	\$18,661	\$1,159	0	0	0	0	\$9,774
Chandler	Y	Y	7	In-House																							
Chino Valley																											
Clarendale	Y	N	1991	Consultant	Not Sure	Y	N	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	\$1,000
Clifton																											
Colorado City																											
Coolidge	Y	Y	1990	In-House	N/A	N	Y	1998	0	0	0	0	0	0	0	0	0	0	0	0	0	0	\$150	\$1,350	0	0	\$1,500
Cottonwood	Y	Y																									
Dewey-Humboldt	N																										
Douglas																											
Duncan	Y	Y	2004	Consultant	\$8,000	Y	N	2004	0	0	0	0	\$47,281	0	0	0	0	0	\$7,743	0	0	0	0	0	0	0	\$55,024,388
Eagar	Y	Y																									
El Mirage																											
Eloy	Y	Y	1980	Consultant	\$22,600	Y	Y	May-02	0	0	0	0	0	0	0	0	0	0	\$1,475	0	\$2,200	0	0	0	0	0	\$3,675
Flagstaff	Y	Y	2003	Consultant	\$4,000	Y	Y	Jul-05	\$483	\$513	\$450	\$1,205	\$164	\$81	0	\$114	0	\$255	\$77	0	\$1,862	0	\$750	0	\$75	\$520	
Florence	Y	N	2001	Consultant	\$61,000	N	N	N/A	0	\$32	0	\$1,130	0	\$466	0	\$609	0	0	0	0	0	0	\$1,500	0	0	\$1,258	
Fountain Hills	Y	Y																									
Frederia																											
Gila Bend																											
Gilbert	Y	Y	2001	Consultant	\$38,000	Y	Y	Jul-05	\$663	\$586	0	\$2,449	0	\$95	0	0	\$280	\$94	\$3,623	\$838	\$4,351	0	0	0	\$100	\$935	
Glendale																											
Globe	N																										
Goodyear	Y	Y	1986	In-House	N/A	Y	Y	Jul-02	\$385	\$290	\$205	\$1,065	0	\$351	0	\$739	0	0	\$1,200	\$1,755	0	0	0	0	0	\$4,183	
Guardalupe	Y	Y	2002	In-House	N/A	N	N	Oct-02	0	\$249	0	\$775	0	0	0	0	0	0	0	0	\$1,370	0	0	0	0	\$1,000	
Hayden																											
Holbrook	N																										

<<<< No Impact Fees >>>>







Payson Parks and Recreation  
1000 Country Club Lane  
303 N. Beeline Hwy  
Payson AZ 85541  
Phone (928) 474-5242  
Fax (928) 472-8412  
[www.ci.payson.az.us](http://www.ci.payson.az.us)

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MEMO—07-021

Date: February 22, 2007  
To: Jerry Owen, Community Development Director  
From: Rick Manchester, Parks and Recreation Director  
Subject: Potential CIP Projects  
CC: Fred Carpenter, Town Manager  
File Copy

The P&R Board met last night and we talked about a couple of projects that are necessary to complete as a result of community growth. It is not as detailed as I would like to provide, but once we have the P&R Master Plan completed I will be able to update the information.

ASAP	Indoor Gymnasium	\$2,000,000
ASAP	Pool Cover for Taylor Pool	Unknown (\$1,000,000)
ASAP	Pool improvements—Slide, Zero Depth Entry	Unknown
2007/2008	P&R Master plan	\$40,000
2007/2008	Trail Master Plan implementation	\$25,000/year for 5-10 years.
2007/2008	Field Lights at Rumsey Baseball Fields	\$400,000
2008/2009	Parking lot development Rumsey	\$100,000
2009/2010	Property acquisition future parks	Unknown
2009/2010	Restroom and Storage facility Rumsey	\$145,000
2010/2011	Additional Ramadas Rumsey & GVP	\$75,000
2011/2012	Golf Course Acquisition	Unknown
2011/2012	Shop and storage area	Unknown

Sorry that I cannot provide more solid numbers at this time, I anticipate the cost to be fleshed out during the planning process.

PRIORITIZATION OF ROADWAY IMPROVEMENT PROJECTS  
BY THE  
SURFACE TRANSPORTATION ADVISORY COMMITTEE  
1-NOVEMBER-2006

Priority Projects - Town Funded

1. Mud Springs Road Phase 2- Granite Dells Road to Highway 260
2. Phoenix St. - Hwy 87 to Sycamore St.
3. W. Frontier Street - Highway 87 to McLane Road
4. McLane Rd - Airport Rd - Houston Mesa Rd
5. Mud Springs Road - Canyon to Alpine Heights (Briarwood Alignment)
6. Vista Road - Country Club Drive to Airport Road
7. McLane Rd - Main St. to Green Valley Parkway
8. Park Drive - Manzanita to Mud Springs
9. Sutton Rd. - Cedar Ln. to Granite Dells Rd.
10. Granite Dells Rd. - HWY 260 - Mud Springs Rd
11. Granite Dells Rd. - Mud Springs to Sutton Rd.
12. Mud Springs Rd. - Phoenix St. - Frontier St.
13. S. Rim Club Pkwy - Sutton Rd - Rim Club Pass
14. Manzanita Drive- Bonita St. to HWY 260
15. McKamey Street and Ponderosa Street Intersection
16. Goodnow extension between Highway 260 and Bonita Street
17. Bonita Street - St. Philips to Highway 260

Priority Projects - Developer Funded

1. Rumsey Road - HWY 87 to McLane Rd (or Payson Pkwy)
2. Manzanita Drive - HWY 260 to Evergreen Street
3. Evergreen Street - Easy St. - Manzanita
4. Longhorn Road - Payson Parkway to Green Valley Parkway
5. Green Valley Parkway - Green Valley Park to HWY 87
6. Green Valley Parkway - Green Valley Park to Airport Rd.

Active Projects

1. Mud Springs Road Phase 1- Frontier Elementary School to HWY 260 - (*Under Design-Funding for Phase 1 in 06-07 Budget-\$800,000*)
2. St. Phillips - Bonita Street to Frontier - (*Under Design - Planned for Fiscal Year 06-07-\$400,000 in HURF Exchange Funds, \$290,000 General Fund*)
3. Bonita Street - HWY 87 to St. Phillips - (*Planned for Fiscal Years 09-10 and 10-11 - \$768,000 in HURF Exchange Funds*)



## Memorandum

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Date: February 22, 2007  
To: Jerry Owen, Community Development Director  
From: Martin deMasi, Fire Chief  
Subject: Public safety impact fee potential projects

Impact fees for public safety purposes could be used for a variety of needs that future growth would require of the fire department. Currently the department provides services from two fire stations and automatic/mutual aid agreements with neighboring fire districts. As the population of the Town grows and areas currently vacant are filled-in with homes and businesses, the fire department will see the calls for services increase beyond what the current level of personnel and equipment can effectively handle.

Fire Station 11 Rehabilitation: This project could be completed prior to the collection of impact fees if the Council approves adequate funding to complete the facility.

Estimated Cost: \$350,000 to \$400,000

Fire Station 13: In 2003 Payson voters approved a public safety bond that includes a third fire station on the east side of Payson. This station was projected to be placed in service in 2008 or later. Since the costs for land and construction has increased at such a high rate the amount allowed in the bond will not be adequate for this project.

Estimated Cost: \$500,000 to \$1,000,000

New fire engine for FS13: A new fire engine to operate out of FS13 will be required.

Estimated Cost: \$550,000

Ladder truck replacement: Payson's current ladder truck is a 1991 model and will require replacement in the 5-6 years. Ladder trucks are typically have a service life of 20 years before the costs of repair and maintenance overwhelm the value of the apparatus. As density increases due to growth occurs ladder company service becomes more important to the fire department. Being able to provide the services

Estimated Cost: \$700,000 to \$1,000,000

Public Safety Training Center—A local public safety training center would enhance the skills and training capacities of all the public agencies in the northern county area. Currently the only public safety training facility available in the area is a firearms training range. Fire departments and police agencies have to train using public streets and

borrowed buildings. This ideally would be developed as a partnership between all of the fire departments, police agencies (PPD, DPS, GCSO) and the U.S. Forest Service.

Estimated Cost: \$2,000,000 to \$3,000,000



# Memorandum

To: Mr. Jerry Owen, Community Development Director  
CC: Mr. Fred Carpenter, Town Manager  
Mr. Glenn Smith, Chief Financial Officer  
Gordon H. Gartner, Chief of Police  
From: Commander Don Engler  
Date: 2/23/07  
Re: Public Safety Impact Fee Potential Projects

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The Payson Police Department currently has several projects planned for the next several years that have the potential for use of impact fee, generated funds. A list of these potential projects is provided here for your review.

- It will be necessary during the budget year 2007/2008 for the Payson Police Department to replace its TEAC recording system, which is nearing the age that it can no longer be repaired and/or replacement parts are unavailable. The replacement unit that the Payson Police Department is interested in is a Vernit Audio Log Max Pro with 40 channels. The price quote is \$38,023.34. During this transaction, we will receive a credit for the TEAC CR 500 in the amount of \$6,000.00 and the State 9-1-1 Office will also reimburse us for the amount of \$4,000.00. Therefore, the expenditure for the Town of Payson will be \$28,023.34. This has been included in the 2007/2008 budget.
- The next budgetary item falling under this purview is the purchase of police vehicles. In the past, the Payson Police Department has utilized both the SUV style Chevrolet Tahoe police package vehicle and the Chevrolet Impala version of the police package as their primary patrol units. The Payson Police Department normally replaces 2-3 vehicles per year depending on need, and the amount funded on a yearly basis for this purpose is \$100,000.00.
- The Payson Police Department recently applied for a grant through the Governor's Office of Highway Safety for the purchase of a photo radar trailer unit in the amount of \$18,320.00. This unit was to be utilized to begin a photo radar enforcement program through the Payson Police Department. This proposal was only funded to a partial degree through the Governor's Office of Highway Safety and we have not been able to make further progress on it due to the fact that the major expense is for the purchase of the equipment.
- The Payson Police Department is also considering the addition of a structure on the eastern part of the police department compound. This structure would